

WEST VIRGINIA LEGISLATURE

2017 REGULAR SESSION

Originating

Senate Bill 693

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[Originating in the Committee on the Judiciary;

Reported on March 27, 2017]

1 A BILL to amend the Code of West Virginia, 1931, as amended, by adding thereto a new article,
2 designated §44-5B-1, §44-5B-2, §44-5B-3, §44-5B-4, §44-5B-5, §44-5B-6, §44-5B-7,
3 §44-5B-8, §44-5B-9, §44-5B-10, §44-5B-11, §44-5B-12, §44-5B-13, §44-5B-14, §44-5B-
4 15, §44-5B-16, §44-5B-17, §44-5B-18 and §44-5B-19, all relating to the West Virginia
5 Uniform Fiduciary Access to Digital Assets Act; providing a short title; defining certain
6 terms; setting forth to whom the article applies; providing for user direction for disclosure
7 of assets; addressing terms of service agreements; setting forth procedure for disclosing
8 digital assets; providing for disclosure of content of electronic communications and other
9 digital assets of deceased users; providing for disclosure of content of electronic
10 communications of a principal; addressing disclosure of digital assets of a principal;
11 addressing disclosure of digital assets held in trust when the trustee is an original owner
12 or user; addressing disclosure of digital assets held in trust when trustee is not an original
13 owner or user; addressing disclosure of digital assets to conservator of a protected person;
14 setting forth fiduciary's duties and authority; providing for custodian's compliance and
15 immunity; providing for uniformity of application and construction of article; addressing
16 relation of article to Electronic Signatures in Global and National Commerce Act; providing
17 for severability of article; and setting date when article takes effect.

Be it enacted by the Legislature of West Virginia:

1 That the Code of West Virginia, 1931, as amended, be amended by adding thereto a new
2 article, designated §44-5B-1, §44-5B-2, §44-5B-3, §44-5B-4, §44-5B-5, §44-5B-6, §44-5B-7, §44-
3 5B-8, §44-5B-9, §44-5B-10, §44-5B-11, §44-5B-12, §44-5B-13, §44-5B-14, §44-5B-15, §44-5B-
4 16, §44-5B-17, §44-5B-18 and §44-5B-19, all to read as follows:

ARTICLE 5B. WEST VIRGINIA UNIFORM FIDUCIARY ACCESS TO DIGITAL ASSETS

ACT.

§44-5B-1. Short Title.

1 This article may be cited as the West Virginia Uniform Fiduciary Access to Digital Assets
2 Act.

§44-5B-2. Definitions.

1 In this article:

2 (a) "Account" means an arrangement under a terms-of-service agreement in which a
3 custodian carries, maintains, processes, receives or stores a digital asset of the user or provides
4 goods or services to the user;

5 (b) "Agent" means an attorney-in-fact granted authority under a durable or nondurable
6 power of attorney;

7 (c) "Carries" means engages in the transmission of an electronic communication;

8 (d) "Catalog of electronic communications" means information that identifies each person
9 with which a user has had an electronic communication, the time and date of the communication
10 and the electronic address of the person;

11 (e) "Conservator" means a person appointed by a court to manage the estate and financial
12 affairs of a protected person. The term includes a limited conservator;

13 (f) "Content of an electronic communication" means information concerning the substance
14 or meaning of the communication which:

15 (1) Has been sent or received by a user;

16 (2) Is in electronic storage by a custodian providing an electronic communication service
17 to the public or is carried or maintained by a custodian providing a remote computing service to
18 the public; and

19 (3) Is not readily accessible to the public;

20 (g) "Court" means the circuit court of the county of this state having jurisdiction over the
21 fiduciary;

22 (h) "Custodian" means a person who carries, maintains, processes, receives or stores a
23 digital asset of a user;

24 (i) "Designated recipient" means a person chosen by a user implementing an online tool
25 to administer digital assets of the user;

26 (j) "Digital asset" means an electronic record in which an individual has a right or interest.
27 The term does not include an underlying asset or liability, unless the asset or liability is itself an
28 electronic record;

29 (k) "Electronic" means relating to technology having electrical, digital, magnetic, wireless,
30 optical, electromagnetic or similar capabilities;

31 (l) "Electronic communication" has the meaning set forth in 18 U. S. C. Section 2510(12);

32 (m) "Electronic communication service" means a custodian that provides to a user the
33 ability to send or receive an electronic communication;

34 (n) "Fiduciary" means an original, additional or successor personal representative,
35 conservator, agent or trustee;

36 (o) "Information" means data, text, images, videos, sounds, codes, computer programs,
37 software, databases or the like;

38 (p) "Online tool" means an electronic service provided by a custodian that allows the user,
39 in an agreement distinct from the terms-of-service agreement between the custodian and user, to
40 provide directions for disclosure or nondisclosure of digital assets to a third person;

41 (q) "Person" means an individual, estate, business or nonprofit entity, public corporation,
42 government or governmental subdivision, agency, or instrumentality or other legal entity;

43 (r) "Personal representative" means an executor, administrator, special administrator or
44 person who performs substantially the same function under law of this state other than this article;

45 (s) "Power of attorney" means a record that grants an agent authority to act in the place
46 of a principal;

47 (t) "Principal" means an individual who grants authority to an agent in a power of attorney;

48 (u) "Protected person" means an individual for whom a conservator has been appointed.

49 The term includes an individual for whom an application for the appointment of a conservator is
50 pending;

51 (v) "Record" means information that is inscribed on a tangible medium or that is stored in
52 an electronic or other medium and is retrievable in perceivable form;

53 (w) "Remote computing service" means a custodian that provides to a user computer-
54 processing services or the storage of digital assets by means of an electronic communications
55 system, as defined in 18 U. S. C. Section 2510(14);

56 (x) "Terms of service agreement" means an agreement that controls the relationship
57 between a user and a custodian;

58 (y) "Trustee" means a fiduciary with legal title to property under an agreement or
59 declaration that creates a beneficial interest in another. The term includes a successor trustee;

60 (z) "User" means a person who has an account with a custodian; and

61 (aa) "Will" includes a codicil, a testamentary instrument that only appoints an executor and
62 an instrument that revokes or revises a testamentary instrument.

§44-5B-3. Applicability.

1 (a) This article applies to:

2 (1) A fiduciary acting under a will or power of attorney executed before, on or after the
3 effective date of this article;

4 (2) A personal representative acting for a decedent who died before, on or after the
5 effective date of this article;

6 (3) A conservatorship proceeding commenced before, on or after the effective date of this
7 article; and

8 (4) A trustee acting under a trust created before, on or after the effective date of this article.

9 (b) This article applies to a custodian if the user resides in this state or resided in this state
10 at the time of the user's death.

11 (c) This article does not apply to a digital asset of an employer used by an employee in
12 the ordinary course of the employer's business.

§44-5B-4. User direction for disclosure of digital assets.

1 (a) A user may use an online tool to direct the custodian to disclose or not disclose to a
2 designated recipient some or all of the user's digital assets, including the content of electronic
3 communications. If the online tool allows the user to modify or delete a direction at all times, a
4 direction regarding disclosure using an online tool overrides a contrary direction by the user in a
5 will, trust, power of attorney or other record.

6 (b) If a user has not used an online tool to give direction under subsection (a) of this section
7 or if the custodian has not provided an online tool, the user may allow or prohibit in a will, trust,
8 power of attorney or other record, disclosure to a fiduciary of some or all of the user's digital
9 assets, including the content of electronic communications sent or received by the user.

10 (c) A user's direction under subsection (a) or (b) of this section overrides a contrary
11 provision in a terms-of-service agreement that does not require the user to act affirmatively and
12 distinctly from the user's assent to the terms of service.

§44-5B-5. Terms of service agreement.

1 (a) This article does not change or impair a right of a custodian or a user under a terms-
2 of-service agreement to access and use digital assets of the user.

3 (b) This article does not give a fiduciary or designated recipient any new or expanded
4 rights other than those held by the user for whom, or for whose estate, the fiduciary or designated
5 recipient acts or represents.

6 (c) A fiduciary's or designated recipient's access to digital assets may be modified or
7 eliminated by a user, by federal law or by a terms-of-service agreement if the user has not
8 provided direction under section four, article five-b of this chapter.

§44-5B-6. Procedure for disclosing digital assets.

1 (a) When disclosing digital assets of a user under this article, the custodian may at its
2 sole discretion:

3 (1) Grant a fiduciary or designated recipient full access to the user's account;

4 (2) Grant a fiduciary or designated recipient partial access to the user's account sufficient
5 to perform the tasks with which the fiduciary or designated recipient is charged; or

6 (3) Provide a fiduciary or designated recipient a copy in a record of any digital asset that,
7 on the date the custodian received the request for disclosure, the user could have accessed if the
8 user were alive and had full capacity and access to the account.

9 (b) A custodian may assess a reasonable administrative charge for the cost of disclosing
10 digital assets under this article.

11 (c) A custodian need not disclose under this article a digital asset deleted by a user.

12 (d) If a user directs or a fiduciary requests a custodian to disclose under this article some,
13 but not all, of the user's digital assets, the custodian need not disclose the assets if segregation
14 of the assets would impose an undue burden on the custodian. If the custodian believes the
15 direction or request imposes an undue burden, the custodian or fiduciary may seek an order from
16 the court to disclose:

17 (1) A subset limited by date of the user's digital assets;

18 (2) All of the user's digital assets to the fiduciary or designated recipient;

19 (3) None of the user's digital assets; or

20 (4) All of the user's digital assets to the court for review in camera.

§44-5B-7. Disclosure of content of electronic communications of deceased user.

1 If a deceased user consented or a court directs disclosure of the contents of electronic
2 communications of the user, the custodian shall disclose to the personal representative of the
3 estate of the user the content of an electronic communication sent or received by the user if the
4 representative gives the custodian:

5 (a) A written request for disclosure in physical or electronic form;

6 (b) A certified copy of the death certificate of the user;

7 (c) A certified copy of the letters of administration or order of appointment of the
8 representative;

9 (d) Unless the user provided direction using an online tool, a copy of the user's will, trust,
10 power of attorney or other record evidencing the user's consent to disclosure of the content of
11 electronic communications; and

12 (e) If requested by the custodian:

13 (1) A number, username, address or other unique subscriber or account identifier
14 assigned by the custodian to identify the user's account;

15 (2) Evidence linking the account to the user; or

16 (3) A finding by the court that:

17 (A) The user had a specific account with the custodian, identifiable by the information
18 specified in paragraph (1) of this subdivision;

19 (B) Disclosure of the content of electronic communications of the user would not violate
20 18 U. S. C. Section 2701 et seq., 47 U. S. C. Section 222, or other applicable law;

21 (C) Unless the user provided direction using an online tool, the user consented to
22 disclosure of the content of electronic communications; or

23 (D) Disclosure of the content of electronic communications of the user is reasonably
24 necessary for administration of the estate.

§44-5B-8. Disclosure of other digital assets of deceased user.

1 Unless the user prohibited disclosure of digital assets or the court directs otherwise, a
2 custodian shall disclose to the personal representative of the estate of a deceased user a catalog
3 of electronic communications sent or received by the user and digital assets, other than the
4 content of electronic communications of the user, if the personal representative gives the
5 custodian:

- 6 (a) A written request for disclosure in physical or electronic form;
7 (b) A certified copy of the death certificate of the user;
8 (c) A certified copy of the letters of administration or order of appointment of the
9 representative or a small estate affidavit or court order; and
10 (d) If requested by the custodian:
11 (1) A number, username, address, or other unique subscriber or account identifier
12 assigned by the custodian to identify the user's account;
13 (2) Evidence linking the account to the user;
14 (3) An affidavit stating that disclosure of the user's digital assets is reasonably necessary
15 for administration of the estate; or
16 (4) A finding by the court that:
17 (A) The user had a specific account with the custodian, identifiable by the information
18 specified in paragraph (1) of this subdivision; or
19 (B) Disclosure of the user's digital assets is reasonably necessary for administration of the
20 estate.

§44-5B-9. Disclosure of content of electronic communications of principal.

- 1 To the extent that an agent under a power of attorney has authority over the content of
2 electronic communications sent or received by the principal and unless directed otherwise by the
3 principal or the court, a custodian shall disclose to the agent the content if the agent gives the
4 custodian:
5 (a) A written request for disclosure in physical or electronic form;
6 (b) An original or copy of the power of attorney;
7 (c) A certification by the agent, under penalty of perjury, that the power of attorney is in
8 effect; and
9 (d) If requested by the custodian:

10 (1) A number, username, address or other unique subscriber or account identifier
11 assigned by the custodian to identify the principal's account; or

12 (2) Evidence linking the account to the principal.

§44-5B-10. Disclosure of other digital assets of principal.

1 Unless otherwise ordered by the court, directed by the principal, or provided by a power
2 of attorney, a custodian shall disclose to an agent with specific authority over digital assets or
3 general authority to act on behalf of a principal, a catalog of electronic communications sent or
4 received by the principal and digital assets, other than the content of electronic communications,
5 of the principal if the agent gives the custodian:

6 (a) A written request for disclosure in physical or electronic form;

7 (b) An original or a copy of the power of attorney that gives the agent specific authority
8 over digital assets or general authority to act on behalf of the principal;

9 (c) A certification by the agent, under penalty of perjury, that the power of attorney is in
10 effect; and

11 (d) If requested by the custodian:

12 (1) A number, username, address or other unique subscriber or account identifier
13 assigned by the custodian to identify the principal's account; or

14 (2) Evidence linking the account to the principal.

§44-5B-11. Disclosure of digital assets held in trust when trustee is original user.

1 Unless otherwise ordered by the court or provided in a trust instrument, a custodian shall
2 disclose to a trustee that is an original user of an account any digital asset of the account held in
3 trust, including a catalog of electronic communications of the trustee and the content of electronic
4 communications.

§44-5B-12. Disclosure of contents of electronic communications held in trust when trustee not original user.

1 Unless otherwise ordered by the court, directed by the user or provided in a trust
2 instrument, a custodian shall disclose to a trustee that is not an original user of an account the
3 content of an electronic communication sent or received by an original or successor user and
4 carried, maintained, processed, received or stored by the custodian in the account of the trust if
5 the trustee gives the custodian:

6 (a) A written request for disclosure in physical or electronic form;

7 (b) A certified copy of the trust instrument or a certification of the trust under section one
8 thousand thirteen, article ten, chapter forty-four-d of this code or similar provision of the law of
9 another state;

10 (c) A certification by the trustee, under penalty of perjury, that the trust exists and the
11 trustee is a currently acting trustee of the trust; and

12 (d) If requested by the custodian:

13 (1) A number, username, address or other unique subscriber or account identifier
14 assigned by the custodian to identify the trust's account; or

15 (2) Evidence linking the account to the trust.

§44-5B-13. Disclosure of digital assets to conservator of protected person.

1 (a) After an opportunity for a hearing under state conservatorship law, the court may grant
2 a conservator access to the digital assets of a protected person.

3 (b) Unless otherwise ordered by the court or directed by the user, a custodian shall
4 disclose to a conservator the catalog of electronic communications sent or received by a protected
5 person and any digital assets, other than the content of electronic communications, in which the
6 protected person has a right or interest if the conservator gives the custodian:

7 (1) A written request for disclosure in physical or electronic form;

- 8 (2) A certified copy of the court order that gives the conservator authority over the digital
9 assets of the protected person; and
- 10 (3) If requested by the custodian:
- 11 (A) A number, username, address or other unique subscriber or account identifier
12 assigned by the custodian to identify the account of the protected person; or
- 13 (B) Evidence linking the account to the protected person.
- 14 (c) A conservator with general authority to manage the assets of a protected person may
15 request a custodian of the digital assets of the protected person to suspend or terminate an
16 account of the protected person for good cause. A request made under this section must be
17 accompanied by a certified copy of the court order giving the conservator authority over the
18 protected person's property.

§44-5B-14. Fiduciary duty and authority.

- 1 (a) The legal duties imposed on a fiduciary charged with managing tangible property apply
2 to the management of digital assets, including:
- 3 (1) The duty of care;
- 4 (2) The duty of loyalty; and
- 5 (3) The duty of confidentiality.
- 6 (b) A fiduciary's or designated recipient's authority with respect to a digital asset of a user:
- 7 (1) Except as otherwise provided in section four, article five-b of this chapter, is subject to
8 the applicable terms of service;
- 9 (2) Is subject to other applicable law, including copyright law;
- 10 (3) In the case of a fiduciary, is limited by the scope of the fiduciary's duties; and
- 11 (4) May not be used to impersonate the user.
- 12 (c) A fiduciary with authority over the property of a decedent, protected person, principal
13 or settlor has the right to access any digital asset in which the decedent, protected person,

14 principal or settlor, as the case may be, had a right or interest and that is not held by a custodian
15 or subject to a terms-of-service agreement.

16 (d) A fiduciary acting within the scope of the fiduciary's duties is an authorized user of the
17 property of the decedent, protected person, principal or settlor for the purpose of applicable
18 computer fraud and unauthorized computer access laws, including the provisions of article three-
19 c, chapter sixty-one of this code.

20 (e) A fiduciary with authority over the tangible, personal property of a decedent, protected
21 person, principal or settlor:

22 (1) Has the right to access the property and any digital asset stored in it; and

23 (2) Is an authorized user for the purpose of computer fraud and unauthorized computer
24 access laws, including the provisions of article three-c of chapter sixty-one of this code.

25 (f) A custodian may disclose information in an account to a fiduciary of the user when the
26 information is required to terminate an account used to access digital assets licensed to the user.

27 (g) A fiduciary of a user may request a custodian to terminate the user's account. A request
28 for termination must be in writing, in either physical or electronic form, and accompanied by:

29 (1) If the user is deceased, a certified copy of the death certificate of the user;

30 (2) A certified copy of a certified copy of the letters of administration or order of
31 appointment of the representative or a small estate affidavit or court order, power of attorney or
32 trust instrument giving the fiduciary authority over the account; and

33 (3) If requested by the custodian:

34 (A) A number, username, address or other unique subscriber or account identifier
35 assigned by the custodian to identify the user's account;

36 (B) Evidence linking the account to the user; or

1 (C) A finding by the court that the user had a specific account with the custodian,
2 identifiable by the information specified in subdivision (1) of this subsection.

§44-5B-15. Custodian compliance and immunity.

1 (a) Not later than sixty days after receipt of the information required under sections seven
2 through fourteen, inclusive, of this article, a custodian shall comply with a request under this article
3 from a fiduciary or designated recipient to disclose digital assets or terminate an account. If the
4 custodian fails to comply, the fiduciary or designated recipient may apply to the court for an order
5 directing compliance.

6 (b) An order under subsection (a) of this section directing compliance must contain a
7 finding that compliance is not in violation of 18 U. S. C. Section 2702.

8 (c) A custodian may notify the user that a request for disclosure or to terminate an account
9 was made under this article.

10 (d) A custodian may deny a request under this article from a fiduciary or designated
11 recipient for disclosure of digital assets or to terminate an account if the custodian is aware of any
12 lawful access to the account following the receipt of the fiduciary's request.

13 (e) This article does not limit a custodian's ability to obtain or require a fiduciary or
14 designated recipient requesting disclosure or termination under this article to obtain a court order
15 which:

16 (1) Specifies that an account belongs to the protected person or principal;

17 (2) Specifies that there is sufficient consent from the protected person or principal to
18 support the requested disclosure; and

19 (3) Contains a finding required by law other than this article.

20 (f) A custodian and its officers, employees, and agents are immune from liability for an act
21 or omission done in good faith in compliance with this article.

§44-5B-16. Uniformity of application and construction.

1 In applying and construing this uniform act, consideration must be given to the need to
2 promote uniformity of the law with respect to its subject matter among states that enact it.

§44-5B-17. Relation to Electronic Signatures in Global and National Commerce Act.

1 This article modifies, limits, or supersedes the Electronic Signatures in Global and National
2 Commerce Act, 15 U. S. C. Section 7001 *et seq.*, but does not modify, limit, or supersede Section
3 101(c) of that act, 15 U. S. C. Section 7001(c), or authorize electronic delivery of any of the notices
4 described in Section 103(b) of that act, 15 U. S. C. Section 7003(b).

§44-5B-18. Severability.

1 If any provision of this article or its application to any person or circumstance is held invalid,
2 the invalidity does not affect other provisions or applications of this article which can be given
3 effect without the invalid provision or application, and to this end the provisions of this article are
4 severable.

§44-5B-19. Effective date.

1 This article takes effect on January 1, 2018.

NOTE: The purpose of this bill is to create the West Virginia Uniform Fiduciary Access To Digital Assets Act. In creating this new article the bill contains the following provisions: providing a short title; defining certain terms; setting forth to whom the article applies; providing for user direction for disclosure of assets; addressing terms of service agreements; setting forth a procedure for disclosing digital assets; providing for disclosure of the content of electronic communications of deceased users; providing for disclosure of content of electronic communications of a principal; addressing disclosure of digital assets of a principal; addressing disclosure of digital assets held in trust when the trustee is not the original owner or user; addressing disclosure of digital assets to a conservator of a protected person; setting forth a fiduciary's duties and authority; providing for a custodian's compliance and immunity; providing for the uniformity of the application and construction of the article; addressing the relation of the article to electronic signatures in global and national commerce act; providing for the severability of the article; and, setting a date when the article takes effect.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.